Indiana Property Tax Equalization Study LaPorte County Equalization Report



February 19, 2005

Indiana Property Tax Equalization Study County Report for LaPorte County February 19, 2005

This document summarizes the data, the equalization statistics, and the results of the Ratio Study performed on LaPorte County. The first section of this document entails specific results for LaPorte County, while the Appendices provide a general overview of the Indiana Property Tax Equalization Study, the processes used to complete the task, and detailed statistics for LaPorte County.

County Overview

LaPorte County is bordered by Porter, Starke and St. Joseph counties and the state of Michigan in northwestern Indiana. Michigan City is the largest city (population 32,335), the county seat is La Porte. LaPorte County's population is 109,878 (2003), ranking it 15th in population. There are 21 townships in LaPorte County: Cass, Center, Clinton, Coolspring, Dewey, Galena, Hanna, Hudson, Johnson, Kankakee, Lincoln, Michigan, New Durham, Noble, Pleasant, Prairie, Scipico, Springfield, Union, Washington and Wills.

LaPorte County completed its March 1, 2002 reassessment on August 25, 2003. The tax base for real property, including assessed value and number of parcels, by property class, is presented in Table 1 below.

Table 1

Real Property Assessed Values and Number of Parcels, LaPorte County

Real Property in LaPorte County	Residential	Commercial & Industrial	Agricultural	Utility & Other	Total
Number of Parcels	49,574	4,884	8,955	2,614	66,027
Assessed Value	\$3,648,551,160	\$1,079,739,920	\$550,194,170	\$231,731,880	\$5,510,217,130

Ratio Study Data

Beginning in 2001 with the enactment of HEA 1499, IC 6-1.1-4-25 (b), Indiana Code stated:

"the township assessor in a county having a consolidated city, or the county assessor in every other county, shall:

- (1) maintain an electronic data file of the parcel characteristics and parcel assessments of all parcels for each township in the county as of each assessment date that is in the form required by:
 - (A) the legislative services agency (LSA); and

¹ Population Statistics from Stats Indiana http://stats.indiana.edu/profiles/pr18001.html

- (B) the department of local government finance; and
- (2) transmit the data with respect to the assessment date of each year before October 1 of the year to:
 - (A) the legislative services agency; and
 - (B) the department of local government finance."²

In addition, the Act required, in I.C. 6-1.1-4-19.5, the Department of Local Government Finance (DLGF) to develop a standard contract or standard provisions for contracts to be used in securing professional appraisal services that include provisions stipulating:

- "...the contractor will generate complete parcel characteristics and parcel assessment data in a manner and format acceptable to the legislative services agency and the department of local government finance; and
- ...the legislative services agency and the department of local government finance have unrestricted access to the contractor's work product under the contract."³

Simply stated, the Indiana General Assembly required local assessing officials to submit assessment data in a standard electronic file structure and format ("standardized format") developed by the DLGF, which met the requirements of the DLGF and the LSA.

In addition, 50 IAC 12-16-28 sets forth the electronic record layout for sales disclosure information administration under authority of IC 6-1.1-31.5, which required the DLGF to promulgate computer specification standards, including those for assessment and sales disclosure data.

The primary data required to perform equalization analysis are parcel-by-parcel new and prior year assessments and market value information, specifically, the sales prices and property characteristics of recently sold properties. The collection and transmission of the assessment and sales data in accordance with statute and rule discussed above provide the means by which the Indiana Fiscal Policy Institute (IFPI) can perform the equalization study.

Because local officials and their software vendors, in some cases, did not comply with the data transmission requirements, the IFPI found it necessary to obtain sales disclosure data directly from the paper sales disclosure form (State Form 46201). The IFPI had the paper forms "digitized," that is, electronically scanned and the information on them converted to an electronic format which allowed them to be used in the equalization analysis. In addition, the IFPI obtained Multiple Listing Service (MLS) sales data from Boards of Realtors across the state with the assistance of the Indiana Association of Realtors in order to supplement the sales disclosure form data.

² HEA 1499 - 2001, Se ction 16.

³ HEA 1499 - 2001, Se ction 15.

For LaPorte County, the IFPI evaluated the accuracy of the assessment of 63,413 parcels of residential, commercial and industrial, and agricultural property (see Table 1). This was done by making a ratio study of the categories of property listed in 50 IAC 14 and by testing for "sales chasing" (the practice of assessing recently sold properties in a manner different from unsold properties).

The ratio study was based on sales data for LaPorte County provided in the standardized format, digitized sales disclosure forms, and from the MLS database from Metropolitan Indianapolis Board of Realtors (MIBOR). From all sources, the IFPI received 72,228 records of sales. LaPorte County provided parcel data via the County Assessor, including 66,357 sales records in standardized format. Records were excluded because:

- There was no sales price;
- The sales occurred outside the date range;
- There was other needed information missing from the record;
- There were duplicate records;
- There were new construction records; and
- There were some extremes (or outliers).

This left 4.9% of the sales records to use in the equalization analysis, or a total of 3,570 sales records. The 3,570 sales represent 5.6% of the total number of parcels. Of the 3,570 sales, 3,246 are improved residential sales and 174 are improved commercial and industrial sales.

Ratio Study Methodology

The main methodological steps taken to perform the ratio study in LaPorte County were:

- (1) assemble the data,
- (2) determine the study groups ("strata"),
- (3) make statistical analyses.

The Legislative Services Agency and Almy, Jacobs, Gloudemans, and Denne ("the consultant") cleaned the data, meaning that records with incomplete information or with data in an unusable format were eliminated from analysis unless the problems could be rectified. In addition, both the parcel and sales disclosure data were screened to determine whether a specific sale should be used in the ratio study. Reasons that a sale would be excluded include non-arm's length sales, construction on the property since the last assessment, and extreme values.⁴

Computerized statistical programming was used to match the sale with an assessment. Since sales from 1998 through 2003 were included, adjustments to reported sales prices were made to account for the difference between the sale's date and the assessment date.

⁴ See the IFPI's "Background Tool Kit" July, 2004 for a more complete discussion of sales screening at http://www.indianafiscal.org/docs/BackgroundToolKit.pdf.

In accordance with 50 IAC 14-5-1, the Department of Local Government Finance's equalization standards require equalization be performed for each of the following classes of property in each Township:

- Improved Residential
- Unimproved Residential
- Improved Commercial
- Unimproved Commercial
- Improved Industrial
- Unimproved Industrial
- Agricultural Land (use value basis)

When a sample of sales is small, when it does not represent the makeup of the total assessment roll well, and when the variation in sales ratios is great, ratio study statistics may not reliably portray the quality of appraisals.

In LaPorte County, sales sample sizes were small in some townships and for some classes of property. Therefore, the consultant "re-stratified," or combined, first, some of the classes of property and, then, collapsed all classes in all townships to the county-wide level. When considered necessary, the first level of re-stratification was to combine (1) improved commercial and improved industrial property into a broader commercial and industrial property stratum and (2) unimproved commercial, industrial, and residential property into a broader vacant land stratum. Then, all townships were re-stratified to the county-wide level, to produce statistics with higher sample sizes for the county.

As previously noted, the IFPI used 3,570 sales to evaluate the assessments of 63,413 residential, commercial and industrial, and agricultural properties. We calculated standard ratio study statistics and used performance standards promulgated by the International Association of Assessing Officers (IAAO) to evaluate the results.⁵ The following statistics were calculated:

- The *median ratio* was selected as the measure of central tendency used to describe the *level of assessment*—how close assessments are, overall, to 100 percent of market value. The IAAO standard is that assessments should be within 10% of market value. That means the median ratio should be between 90% and 110% (0.9 and 1.1).
- The 95% confidence interval around the median. The confidence interval provides an indication of the reliability of the calculated median. It measures the probability that a range of values is likely to include the median value. The width of the confidence interval at a given level of confidence (e.g., 95%) is a statement regarding the certainty of the estimate based on both the amount and variability of the sample data. Said another way, since we use a sample to estimate the median,

⁵ Each of these standards, and their statistical procedures, are discussed in more detail in the "Indiana Property Tax Equalization Study Background Tool Kit." It may be obtained at http://www.indianafiscal.org/docs/BackgroundToolKit.pdf. A full discussion of the IAAO standards may be obtained in the "Standard on Ratio Studies," 1999, International Association of Assessing Officers.

we are uncertain of the actual median value of the population. A 95% confidence interval says that while we are uncertain of the true value of the median, that true median will fall within the range of values calculated as the confidence interval 95 times out of 100. The IAAO standard for medians states that the 95% confidence interval should encompass at least some part of the standard for the median (from 0.9 to 1.1).

- The *coefficient of dispersion* (COD) is a statistic that describes the uniformity or consistency of assessments by measuring the variability of the sales ratios. The higher the COD, the less uniform or consistent the assessments. The IAAO standard is that the COD should be no more than 15.0 for improved residential property and no more than 20.0 for other classes of property.
- The price related differential (PRD) examines the uniformity of assessments between high-value and low-value properties. In other words, the PRD is a measure of the "vertical equity" of assessments. A PRD below 1.0 indicates that lower valued properties are assessed at a lower percentage of market value than higher value properties. In other words, lower value properties have lower sales/assessment ratios. A PRD above 1.0 indicates that higher value properties are assessed at a lower percentage of market value than lower value properties. The IAAO standard is that the PRD should be between 0.98 and 1.03.

The IAAO standards include guidance on sample sizes needed to allow confidence in the statistical measures. Small sample sizes preclude definitive interpretation of some results in some classes of property within some townships and counties. However, restratification of related property classes (vacant land classified as commercial, industrial, and residential; or improved commercial and industrial properties, for example) has been done in most cases, which increases sample sizes. The larger sample sizes mean that statistical analysis will provide valid results, albeit for more general interpretation.

The IAAO standards state that assessment level should be uniform across property use strata and township assessment jurisdictions. The IAAO standard is that the level of assessment (the median) should not vary across townships by more than 5% from the county-wide measure. Again, sample size affects the ability to make judgments on this standard in some cases.

Finally, the IFPI analyzed whether there were differences in changes of assessment between properties that were part of the ratio study, on the one hand, and properties that did not sell recently, on the other. Systematic differences would indicate that assessors engaged in "sales chasing." We compared the percentage changes between two groups of properties: unsold properties and those properties that had been sold and had been included in the ratio calculations. Percentage changes of assessments were computed for each property, in total and with respect to both land and improvements. The differences between the two groups were analyzed by reviewing the distributions of the changes for the two groups at the township level. Summary statistics were calculated, and statistical tests were used to determine the likelihood that the observed differences would arise by

chance alone or that they reflected systematic difference in the treatment of the two groups of properties.

Disproportionate increases in sold properties were taken as potential evidence of sales chasing. When observed, such differentials were then tested for statistical significance using the Mann Whitney test.

Ratio Study Results for LaPorte County

			for LaPorte Cou Sample Size: 3,246	inty	
Measures	IAAO Standard	County Wide Value	95% CI Overlaps Standard	Meets Standard	Does Not Meet Standard
Median Sales Ratio	.9 to 1.1	1.026		Х	Sundard
Coefficient of Dispersion Class:	< 15.0 Commercial & Inc	35.84 lustrial Imp	proved Sample Size	: 154	X
Measures	IAAO Standard	County Wide Value	95% CI Overlaps Standard	Meets Standard	Does Not Meet Standard
Median Sales Ratio	.9 to 1.1	0.857	X		Standard
Coefficient of Dispersion	< 20.0	66.51			X

Standards and Compliance - County-wide

LaPorte County met the standards for the Median Sales Ratio for the class Residential Improved property but not for the restratified class Commercial and Industrial improved standard, although the Median Sales Ratio's confidence interval overlapped the standard. The county did not meet the standard for uniformity of assessment embodied in the COD metric as shown in Table 2 for either class. However, 50 IAC 14-7-1 provides that if a county believes that circumstances or reasons exist why the standard was not attained which mitigate the requirement for a new reassessment, the county may appeal to the DLGF not to do a new reassessment.

The IFPI has found that many, if not most, of the counties reviewed have not met the COD standards. The reasons are several, but may be summarized to: a) this is the first ever statewide reassessment under market value standards for the state of Indiana, and b) the sample sizes are so small that it makes deriving an acceptable COD difficult. It is therefore the IFPI's judgment that a new reassessment in LaPorte County, if ordered, would not, in the absence of larger samples of market value proxies [sales information], change the result. It is our recommendation that the county immediately begin procedures to collect and electronically record sales information but that no reassessment action be required.

Standards and Compliance - Townships

The sample sizes were large enough in the improved residential class in 18 of the 21 townships to have confidence in the township level statistics. The sample size for improved commercial & industrial property was large enough in two townships to have confidence in those statistics. Table 3 presents ratio study statistics for those townships.

			Table 3			
	Standar	ds Comr	oliance Ma	trix: Town	shins	
			lesidential Im			
Township	Sample Size	Median	Median Meets Standard?	Within +/- 5% of	Coefficient of Dispersion	COD Meets Standard
Cass Twp	39	0.996	X	X	28.906	
Center Twp	1388	1.032	X	X	24.877	
Clinton Twp	31	1.054	X ·	X	25.057	
Coolspring Twp	54	1.047	X	X	51.442	
Dewey Twp	37	1.137			43.057	
Galena Twp	36	0.922	X		44.902	
Hudson Twp	45	0.994	X	х	46.214	
Kankakee Twp	94	1.042	х	X	25.713	
Lincoln Twp	55	1.164			43.304	
Michigan Twp	886	1.002	х	X	54.834	
New Durham Twp	82	1.060	х	х	19.460	
Noble Twp	44	0.993	X	Х	43.649	
Pleasant Twp	116	1.078	X	-	28.890	
Scipio Twp	125	1.014	х	х	17.813	
Springfield Twp	83	0.907	X		55.096	
Union Twp	57	1.156			40.051	
Washington Twp	31	1.054	X	X	29.614	
Wills Twp	22	1.024	X	Х	25.080	
	Class:	Commerc	ial & Industi	rial Improved		
Township	Sample Size	Median	Median Meets Standard?	Within +/- 5% of County?	Coefficient of Dispersion	COD Meets Standard?
Center Twp	70	1.076	X	County.	58.524	Stanuaru;
Michigan Twp	69	0.688			57.167	

The detailed results of the analysis are presented in Appendix A. Appendix A contains the summary statistics for the re-stratified sample that combined similar property classes across the entire county to increase the sample size, as well as the township by township results.

In addition to the statistical tests performed relating to the level and uniformity of assessment, the IFPI attempted to perform the tests required to determine if sales chasing was evidenced in LaPorte County. Sales chasing is indicated when the distribution of percentage changes in assessed value for properties that sold is significantly different

than the distribution of percentage changes in assessed value of properties that did not sell recently. This test was performed and the statistical results summarized in Table 4.

	Table 4		
Sales Chasing Analysi	s Resul	ts for LaPorte Coun	ty
("x" indicates statistical evidence of systematical evidence of systema	ematic diff	erence between sold and uns	sold parcels)
	Percen	t Change in Assessments Improvements, and Tot	s of Land,
Township	Land	Improvements	Total
Clinton Township	X	X	
Dewey Township	Х	X	Х

Evidence of sales chasing was found in Clinton and Dewey Townships. Dewey Township displayed the most extensive evidence.

Summary Quality Evaluation of LaPorte County's Reassessment Results

Small sample sizes preclude definitive evaluation of the reassessment quality for all classes of property in all townships.

For those townships with adequate sample sizes in improved residential property, we found all but Dewey, Lincoln and Union Townships met acceptable standards of assessment quality. Dewey, Galena, Lincoln, Pleasant, Springfield and Union Townships did not meet the standard for uniformity across jurisdictions in the Residential Improved class. These townships' median ratio varied from the county-wide median ratio by more than 5%.

For those townships with adequate sample sizes in improved commercial and industrial property, we find Center Township met the acceptable standards of assessment quality, but Michigan Township did not. Neither met the standard for uniformity across jurisdictions in the commercial and industrial class. These townships' median ratio varied from the county-wide median ratio by more than 5%.

For the county as a whole in the residential improved class, we find assessment quality with respect to the median sales ratio met the standard. For the restratified improved commercial and industrial class, we find assessment quality with respect to the median sales ratio did not meet the standard, although the median sales ratio's confidence interval overlapped the standard. Neither class met the standard for the coefficient of dispersion.

Overall, we find LaPorte County meeting an acceptable standard of quality of assessment with respect to the level of assessment.

Appendix A

County Data

Indiana Fiscal Policy Institute

LaPorte County Property Tax Reassessment Equalization Analysis Indiana Property Tax Equalization Project

Standard Equalization Via Median

Imputed Market	Ratio	323,125,185	497,527,104	23,124,510	241,127,473	83,576,298	929,083,128	179,556,068	3,440,106,856
ower bound Upper bound of 95% confidence confidence interval for interval for	Median	0.92	0.98		1.77	1.71	0.99	1.02	1.04
Lower bound of 95% confidence interval for	Median	0.31	0.80	. [0.57	0.23	0.75	0.54	1.01
	Median	0.357	0.074	0.074	0.000	0.012	0.007	0.000	1.026
Price Related	Differential	0.70	1.00	145	1.49	7. 1. 5. 5. 5. 5. 5. 5. 5. 5. 5. 5. 5. 5. 5.	5.7	- 0.7	1.17
Coefficient of	UISpersion 36.33	59.19	•	69.84	79.50	66.51	83.69	35.80	10.00
Sample Assessed	0.33	2.95	0.12	6.81	0.59	4.12	1.14	8.38	
Sample Parcels Pct	0.13	2.36	0.43	5.95	0.30	5.77	0.27	8.92	
Sample Size	9	103	_	50	2	154	32	3,246	3,570
AV - Total Land & ParciCnt Improvements	115,454,780	434,739,390	15,583,600	42,004,000	42,604,800	190,979,980	119,508,300	3,529,042,860	5,278,485,250
Parciont	4,594	4,301	336	-	٠. ر	13,171	36.403	30,403	63,413
MajrClas	Agri-Vac Agri-Imp	Ind-Vac	aml-bul	Coml-Vac	Com-Imp	Res-Vac	Res-Imn	d	
-	- 2	က	4	2	9	7	8	Total	•

Restratified Equalization Via Median

Imputed Market Value per Modian	Ratio	323,125,185	497,527,104	241,127,473	98,457,416	929,083,128	179,556,068	3,440,106,856
Upper bound of 95% confidence interval for	Median	0.92	0.98	1.77	1.71	0.99	1.02	1.04
Lower bound of 95% confidence interval for	Median	0.31	0.80	0.57	0.23	0.75	0.54	1.01
	Median	0.357	0.874	0.935	0.393	0.037	4.000	1.020
Price Related	Unferential	0.78	1.32 1.45	5.4.	1.58	10,	- 5: - 7	-
Coefficient of	noispersion	59.19	69.84	61.76	66.51	83.69	35.84	
Sample Assessed	0.33	2.95	6.81	0.46	4.12	1.14	8.38	
Sample Parcels Pct of Popln	0.13	2.36	5.95	0.32	2.77	0.27	8.92	
Sample Size	9	103	20	9	154	32	3,246	3,570
ParciCnt Asmt Total, New	115,454,780	434,739,390	225,371,540	58,388,400	140,500,000		3,329,042,860	5,278,485,250
ParciCnt	4,594	4,361	000	1,00,1	13 171	36.403	63 445	5-4-00
MjrCls2	Agri-Vac	dul-lind	C+I-Vac	Com-Imn	Res-Vac	Res-Imn		
-	2	e E	4	5	9	7	Total	

Restratified (2) Equalization Via Median

Imputed Market Value per Median Ratio	323,125,185 497,527,104 1,192,141,121 267,282,121 3,440,106,856
Upper bound of 95% confidence interval for Median	0.92 0.98 1.01 0.99 1.04
Lower bound of 95% confidence interval for Median	0.31 0.80 0.75 0.53 1.01
Median	0.357 0.874 0.857 0.666 1.026
Re P	0.78 1.32 1.50 1.06 1.17
Coefficient of Dispersion (20.33 59.19 67.62 79.50 35.84
Sample Assessed Value Pct	2.95 2.95 4.71 0.92 8.38
Sample Parcels Pct of Popln	2.36 5.79 0.27 8.92
Sample Size	103 174 41 3,246 3,570
MjrCls3 ParciCnt Asmt Total, New gri-Vac 4,594 115,454,780	434,739,390 1,021,351,520 177,896,700 3,529,042,860 5,278,485,250
Parcicnt 4,594	4,361 3,003 15,052 36,403
Mjrcls3 Agri-Vac	Agr-Imp 4,361 C+I-Imp 3,003 C+I+R Vac 15,052 Res-Imp 36,403
F 2	47200s
	3 4 5 Total

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Standard Equalization Via Median

Imputed Market Value per Median	Katio	21,629,789	•	•	. 10	5,300,027	EE 442 604	33,443,001	22 486 E22	22,400,333	64 011 316	04,011,310	23,27,1,404	231,363,441	21,017,101	201,101,01	14 750 140	14,736,119	. 727	1,1,000,171		23,203,03 <i>1</i> 1 606 216	0.000,210	30,176,000		49,000,180	•		10,933,030	11 261 276	727 020 404	45,000,134	22 EZE 14E	40.004	18,481	•	Institute
ind Se	Median	1.25	•	•		5.13	1 17	2	174	<u>+</u>	. 177	-	1 22				7 7	7.14	•	•		•		77:1	. 1	07:	•		. 08.0		_		. 00 1		•	•	Indiana Fiscal Policy Institute
e ind	Median	0.61	•	•	. 1	70.1	. 0 78		. 063		. 0 33	9	. 0 91	- 6:0	1.02	70.1		-	•		•	•	. 88 0	0.0	. 75 0	5	•	٠	0.03	0.20	- 65 O	000	0.45			•	oul
	Media:	0.972	•	•	. 278	6.57	. 966 0	2000	1 001	-	1.050	0.807	1 076	0.807	1 032	700:1	. 1381	200	1 180	2	0 753	0.733	1 054	5	0.859		•	0.512	0.541	0.584	1 047		. 0.812	0.674			
Price Related		0.99	•		1 27	<u>.</u>	1.06	3	1.02]) :	0.67	1.00	1.52	66.0	1 08		1 24	14:	. 0	2	. 0	1.00	100	-	1.11	•		. 00	1 2 3	1 18	1.28		1.23	100	2	•	
Coefficient of		17.49	•	•	31.76	2	28.91		30.96		68.40	•	58.28	40.05	24.88		35 42	! : : :	•	•	•	•	25.06		21.16		•		40.99	141.92	51.44		24.57				
Sample Assessed		3.46	•	•	4 57	<u>.</u>	5.76		3.35		1.16	0.29	4.62	1.21	14.79		1.65	}	84.74		0.42	3.07	7.61		1.42			0.26	0.75	2.15	1.12		5.11	148.39	•	9	n :
Sample Parcels Pct of Ponln		4.00	•		2.60		6.94		3.91	•	3.17	0.20	7.68	0.35	16.16		1.89		100.00		5.56	0.84	7.54		1.20	•		0.40	0.85	0.53	1.29		4.10	100.00	•		rage 2 of 9
Sample Size		_	•		. 4	. •	39		7	•	2	~	89	7	1,388		4	•	_	•	_		31		4		•	· —	က	9	54		2	-	•		
AV - Total Land & Improvements	13,185,300	21,032,010	1 432 700	172,700	12,602,100	1,524,400	55,194,830	3,052,900	22,515,500	2,993,000	67,199,800	20,387,300	249,059,280	22,442,300	835,759,700	8,260,600	20,383,600	111,800	1,543,700	1,012,900	17,472,130	712,700	38,149,500	4,697,800	42,097,800	457,400	23,580,700	5,611,200	205,326,400	6,566,800	442,803,300	9,715,900	18,340,700	13,000	4,400		
ParciCnt	421	c/_	- 7	15	77	189	295	196	179	37	63	488	882	1,978	8,591	247	212	5	_	12	48	119	411	340	334	17	31	249	354	1,132	4,190	235	122	τ-	τ-		
MajrClas	Agri-Vac	Jud-Vac	dwl-bul	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Ind-Vac	dwl-pul	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Ind-Vac	lnd-lmp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Ind-Vac	lnd-lmp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Ind-Vac	lnd-lmp		
CntyXtwp	1 Cass Twp		4 Cass Twp	5 Cass Twp			8 Cass Twp	9 Center Twp				13 Center Twp	14 Center Twp	15 Center Twp	16 Center Twp	17 Clinton Twp	18 Clinton Twp	19 Clinton Twp	20 Clinton Twp		22 Clinton Twp	23 Clinton Twp	24 Clinton Twp	25 Coolspring Twp	26 Coolspring Twp	27 Coolspring Twp	28 Coolspring Twp	29 Coolspring Twp	30 Coolspring Twp		32 Coolspring Twp	33 Dewey Twp	34 Dewey Twp	35 Dewey Twp	36 Dewey Twp	2/4/2005	

% puno	Impu Value	an Ratio	•		137 22 512 242		202,202	0.21	7 568 030	. 2,300,039					117 134	2 793 401		121 24 053 755		7 36 7 186 601				<u>«</u>		137 5 861 896		•	158 2374244		. 13,303,301 1 22 36 561 068						114 127 006 633	
Lower bound Upper bound of 95%	9. E	Median Median	•	•	0.96		. 98 0		•	•	. 0 75 1		0.42		•	•	•	0.57		0.28		0.51				1.06		•	0.83		. 030				0.53		. 0 98	
_	: : : : :	Median	•*		1 137				. 0.612		0.922		0.546	2	0.253			0.870	l			. 0 701		0.994		1.215		•	1 205	0.342	0.843	2	0.619		1.833	1.612	1.042	
	Related		•	•	1 10	100	1.00	<u>.</u>	. 100	2	1.28		11		1.00	1.00	· · ·	1.30	1.00	1.36		0.86	1.54	1.18		1.01		•	1.02	1.00	1.03		0.94	-) ;	2.09	1.00	1.01	
	Coefficient of	Dispersion	•	•	43.06		126 41	- - - 1	•	•	44.90		22.33		•	•		58.12		78.70	•	26.79	41.96	46.21		8.56		•	31.43		50.90		9.44		38.82	•	25.71	
	Sample Assessed	vaine rot	•	•	8.95	2.33	2.92	i i	5.07		7.14		3.30	•	66.85	8.22	•	4.46	1.42	5.76	•	18.29	2.34	4.74		4.33		•	1.78	1.05	3.31	•	11.63	•	7.87	1.83	6.93	
	Sample Parcels Pct			•	10.25	0.32	2.41	i	5.26		5.79		0.98		12.50	3.45	•	5.66	0.78	1.92	. •	6.90	0.14	4.44		4.29	٠		5.88	0.33	2.47	•	10.53	•	2.68	0.20	7.75	
	Sample			•	37	-	တ		· 		36		7	•		_	-	18	-	2		2	2	45	•	က	•	•	2	_	6	•	2		3	_	94	
	AV - Total Land & Improvements	182.400	2.366,800	567,700		6,110,200	39,581,910	27,300	1,572,580	2,506,300	56,232,390	4,848,900	15,315,700	6,400	29,600	1,286,400	504,000	20,923,100	2,284,100	9,471,300	23,700	1,612,100	6,005,100	64,609,030	4,888,700	7,121,500	292,900	14,500	2,860,400	4,763,100	30,819,300	1,995,700	19,966,000	672,400	31,109,590	3,953,300	132,309,700	1.866.180
	ParciCnt	20	44	155	361	312	374	22	19	522	622	147	202	-	&	59	85	318	128	104	13	29	1,467	1,013	134	20	က	4	34	302	364	17	19	34	112	492	1,213	90
	MajrClas	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	lnd-lmp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Ind-Vac	lnd-Imp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac
	CntyXtwp	37 Dewey Twp	38 Dewey Twp	39 Dewey Twp	40 Dewey Twp	41 Galena Twp	42 Galena Twp	43 Galena Twp	44 Galena Twp		46 Galena Twp		48 Hanna Twp	49 Hanna Twp	50 Hanna Twp			53 Hanna Twp	54 Hudson Twp	55 Hudson Twp	56 Hudson Twp	57 Hudson Twp	58 Hudson Twp	59 Hudson Twp	60 Johnson Twp	61 Johnson Twp	62 Johnson Twp	63 Johnson Twp	64 Johnson Twp	65 Kankakee Twp	66 Kankakee Twp	67 Kankakee Twp	68 Kankakee Twp	69 Kankakee Twp	70 Kankakee Twp	71 Kankakee Twp	72 Kankakee Twp	73 Lincoln Twp

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										Lower bound	Upper bound	
CntyXtwp	MajrClas	ParciCnt	AV - Total Land & Improvements	Sample Size	Sample Parcels Pct of Popln	Sample Assessed	Coefficient of	Price Related		confidence interval for	ot 95% confidence interval for	Imputed Market Value per Median
74 Lincoln Twp	Agri-Imp	267	20,260,180			10 1 2010	nispersion		Median	Median	Median	Katio
75 Lincoln Twp	Ind-Vac	-	1.800		•	•	•	•	•		•	
76 Lincoln Twp	Coml-Vac	15	86,300		•	•	•	•		•	٠	•
77 Lincoln Twp	Coml-Imp	31		· -	3 23	227	•	. 0	1 570		٠	7 7 0
78 Lincoln Twp	Res-Vac	954	3,014,800) !	i	•	00	710.1		•	999,667,1
79 Lincoln Twp	Res-Imp	961	59,664,220	55	5.72	5.70	43.30	1.5	1 164	0.87	1 20.	. 64 070 699
80 Michigan Twp	Agri-Vac	26	436,500					-	-	0.0	76.1	51,27,033
81 Michigan Twp	Agri-Imp	5	364,100				•	•	•	•	•	
82 Michigan Twp	Ind-Vac	129	7,417,800			•	•	•	•	•	•	
	lnd-lmp	131	74,481,800	10	7.63	10.42	94.95	. 53	. 0 726	. 0 52	2 65	
84 Michigan Twp	Coml-Vac	443	10,199,600		0.23	0.15) : :	1.00	1 707	70.0	7.03	5 975 239
	Coml-Imp	720	177,561,440	59	8.19	7.80	49.87	1.53	0.688	. 0.58	. 0 78	258 135 210
	Res-Vac	3,530	52,777,400	1	0.31	1.00	72.34	1.04	1.027	0.40	1.52	51 401 548
87 Michigan Twp	- 1	10,921	1,122,023,890	886	8.11	7.98	54.83	1.35	1.002	0.98	1 03	1 119 872 542
		307	7,722,200				•				2	210,210,011,1
		197	16,072,100	5	2.54	3.48	13.74	0.99	1.122	. 0.59	1 19	14 330 445
	Ind-Vac	က	47,800	•	٠	•	•)	<u>:</u>	0000
	lnd-Imp	10	3,368,660	•	·					•	•	•
	Coml-Vac	123	2,797,400	•					•	•	•	•
93 New Durham Twp	Coml-Imp	94	23,769,340	•	•	•			•	-	•	•
94 New Durham Twp	Res-Vac	427	4,927,400	•	•	•			•	•	•	•
95 New Durham Twp	Res-Imp	1,170	123,409,150	82	7.01	5.45	19.46	101	1 060	90 C	. 4	. 116 417 780
	Agri-Vac	215	6,592,200		•	•		2	200:-	99.5	2	601,114,011
97 Noble Twp	Agri-Imp	276	26,145,900	_	0.36	0.57		1.00	1.064	•	•	. 24 570 063
98 Noble Twp	Coml-Vac	12	38,300	•	•	•) :	-		•	200,000
99 Noble Twp	Coml-Imp	31	2,912,960	•	•	•			•			
100 Noble Twp	Res-Vac	115	1,054,800	-	0.87	1.08	•	1.00	0.526	•	•	2 005 835
101 Noble Twp	Res-Imp	488	41,288,700	44	9.05	7.50	43.65	1.13	0.993	0.85	. 108	41 598 768
	Agri-Vac	181	5,736,100		•		•					0000
	Agri-Imp	168	17,590,000	∞	4.76	4.90	54.30	1.36	0.762	0.33	900	23 079 671
	Ind-Vac	-	009	•	•				:		64:1	10,0,0,0,
	lnd-lmp	-	316,500	-	100.00	41.36	•	1.00	2.418	•	•	130 902
106 Pleasant Twp	Coml-Vac	12	652,700	_	8.33	21.84	٠	1.00	0.225		•	282,881
	Coml-Imp	33	18,654,200	2	5.13	0.44	39.37	1.22	2.432	1.47	3.39	7 669 782
108 Pleasant Twp	Res-Vac	203	1,881,200	~	0.49	3.48	•	1.00	0.581	•		3,237,877
110 Proirie Tura	Res-Imp	1,071	98,628,000	116	10.83	9.86	28.89	1.11	1.078	1.03	1.12	91,512,424
IIO Prairie Iwp	Agri-Vac	164	6,301,400	•	•		•	•	•			

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Imputed Market	Value per Median	Katio E 030 006	0,000,0	• •	3,730,839	٠	23,722,089	9,915,141	•	•		165,210,911		57,713,917	٠	•	21,926,227	6,024,353	118,178,650	12,644,174	19,959,823	•	•		1,495,098	•	35,397,572	5,724,564	9,797,025	٠	14,047,751	٠	5,740,364		36,214,914	15,649,150 32 090 789	00.	•
Lower bound Upper bound of 95% of 95% confidence	interval for	Median	•		٠	•	2.07		٠	•	. !	1.07	. 1	0.95	•	• [0.76	0.87	0.97	•	4.90	•	•	•	2.79	•	1.29	•		•	1.77	•	1.15	. 60	62.1	1.27	İ	i
Lower bound of 95% confidence	interval for			•	•	•	0.63	. •	•			0.98	. r	0.55	•		0.22	0.55	0.87	•	0.59	٠	•	•	0.22	• (1.03	•	•	• (1.35	. (0.43	. 0 0	9.5	. 0.51	•	<u> </u>
	Median	. 1			0.879		0.917	0.661	•	•	. 7	1.0	. 080	0.095		. 670	0.076	0.711	0.907	0.313	0.774	1.	•	•	2.081	7	1.136	0.400	0.7.13		600.1		0.563		0.372	1.032		
Price	Related Differential	1.00	•	•	1.00		1.33	1.00	•	•	. 00	102	1.67		•	. 90	00.1	0.00		0.7	1.30	•	•		1.87		12.1	5 6	00	. 4	=	. 7	<u>:</u>	. 11.	100	1.07		
Coefficient	of Dispersion (••	•			35.84		•		. 17.81		96 26	0.50		31.20	22.00	55.03 55.10	20:00	10101	19:00		•	. (40.52	. 70.05	20.02		•	. 0	000	. 42 06	12:30	29.61		17.21	•	
Sample	Assessed Value Pct	0.23	•	. (7.88		د.4 د.5	08.0	•	•	8.48		5.84	- 9 5	•	8 25	1 32	6.78 7.8	1 2 2		7	•	•	. 6	06.21	6.53	3.56	1 18	<u>.</u>	2 24	- ! !	18 40	2	7.02	0.31	1.99	•	6,
Sample	Parcels Pct of Popln	1.41	•	. r	3.03	. A.	0.0.0	00.00	•	•	9.32		4.54			4.62	0.28	6.38	0.93	1.40	P -	•	•	. 00	4.23	7.31	1.10	1.15	• ·	5.00		9.38		7.56	0.34	1.84		Page 5 of 9
S common	Size	_	٠	•	-	· "	· -	-			125		21	•	•	က	2	83	-	C.		•	•	. 4	۲.		-	-	•	က		က		31	-	2	•	
AV - Totall and 8		10,289,100	363,800	36,900 3 278 400	8 146 400	21 759 200	6.554 200	95,600	19,513,660	2,502,300	167,559,900	4,405,400	40,017,600	5,601,600	336,800	12,681,100	4,283,600	107,133,050	3,982,900	15,442,600	4.700	120,300	32,300	3.110.900	1,560,800	40,937,000	2,633,700	7,003,190	2,529,200	21,194,780	400,100	3,230,350	1,671,600	38,153,100	5,824,300	33,116,100	46,200	
	ParciCnt	7,	- 6	92	262	166	7	4	38	326	1,341	389	463	9	133	65	725	1,300	107	215	- -	က	· ∞	78	271	780	91	87	18	09	20	32	124	410	291	272		
	MajrClas	Agri-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Ind-Imp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	lnd-lmp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Ind-Vac	lnd-Imp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp	Ind-Vac	lnd-Imp	Coml-Vac	Coml-Imp	Res-Vac	Res-Imp	Agri-Vac	Agri-Imp Coml-Vac	001111	
	CntyXtwp	112 Prairie Twp			115 Scipio Twp	116 Scipio Twp	117 Scipio Twp											128 Springfield Twp	129 Union Twp	130 Union Twp	131 Union Twp	132 Union Twp	133 Union Twp	134 Union Twp	135 Union Twp	136 Union Twp	137 Washington Twp	138 Washington Twp	139 Washington Twp	140 Washington Twp	141 Washington Twp	142 Washington Twp	143 Washington Twp	144 Washington Twp	146 Wills Two	147 Wills Twn		2/4/2005

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Imputed Market Value per Median Ratio	22,087,679 1,691,900 51,292,472
Lower bound Upper bound of 95% of 95% confidence confidence interval for interval for Median Median	0.72 1.17
Median	1.00 0.430 0.96 0.591 1.07 1.024
Sample Coefficient Price Assessed of Related Value Pct Dispersion Differential Median	1.00 0.96 1.07
Coefficient of Dispersion I	18.34 25.08
Sample Assessed Value Pct	1.39 5.47 4.51
Sample Parcels Pct Size of Popln	7.14
Sample Size	1 3 22 3,570
4V - Total Land & Improvements	9,507,520 1,000,400 52,538,000 5,278,485,250
MajrClas ParclCnt	14 186 454 63,413
MajrClas	ComI-Imp Res-Vac Res-Imp
CntyXtwp	149 Wills Twp 150 Wills Twp Total

Restratified (2) Equalization Via Median

17.49 0.99 0.972 31.76 1.37 2.378 28.91 1.06 0.996
5.76 28.91
6.94 5.7
39 6
22,515,500
1/B

										l ower hound	lines house	
					1					of 95%	of 95%	
1				Sample	Sample Parcels Pct	Sample	Coefficient	Price Related		confidence interval for	confidence interval for	Imputed Market
	MjrCls3	ParcICnt	Asmt Total, New	Size	of Popin	Value Pct	Dispersion	Differential	Median	Median	Median	value per mediani Ratio
	Agri-Imp	374	39,581,910	တ	2.41	2.92	126.41	1.87	0.766	0.36	3.21	51 647 811
	C+I-Imp	19	1,572,580	· ·	5.26	5.07	•	1.00	0.612			2 568 039
29 Galena Twp	C+I+R Vac	544	2,533,600	•	•	•			!	•	•	2,00,00
	Res-Imp	622	56,232,390	36	5.79	7.14	44.90	1.28	0.922	0 75	. 00 1	61 005 101
	Agri-Vac	147	4,848,900								2	0,000,10
	Agri-Imp	205	15,315,700	2	0.98	3.30	22.33	. +-	0.546	. 0.42	780	78 034 337
33 Hanna Twp	C+I-Imp	30	1,292,800	_	3.33	8.18		100	0.213	1		200,130,02
34 Hanna Twp	C+I+R Vac	06	533,600	_	1.1	3.71		1.00	0.753	•	•	2,001,233
35 Hanna Twp	Res-Imp	318	20,923,100	18	5.66	4.46	58.12	1.30	0.870	0.57	121	24 053 755
	Agri-Vac	128	2,284,100	Ψ-	0.78	1.42	•	1.00	0.314			7 265 843
37 Hudson Twp	Agri-Imp	104	9,471,300	7	1.92	5.76	78.70	1.36	1.318	0.28	2.36	7 186 601
38 Hudson Twp	C+I-Imp	29	1,612,100	2	6.90	18.29	26.79	0.86	0.701	0.51	00:⊒ 08:0	7 299 059
39 Hudson Twp	C+I+R Vac	1,480	6,028,800	7	0.14	2.33	41.96	1.54	1.365	0.79	1 94	4 418 028
40 Hudson Twp	Res-Imp	1,013	64,609,030	45	4.44	4.74	46.21	1.18	0.994	0.84	1 22	64 977 062
	Agri-Vac	134	4,888,700			•						200,110,10
	Agri-Imp	20	7,121,500	က	4.29	4.33	8.56	1.01	1.215	1.06	1.37	5 861 896
43 Johnson Twp	C+I-Imp	က	292,900		. •	•	•) ')	<u>.</u>	0000
	C+I+R Vac	4	14,500	•	•	•				• .	•	•
45 Johnson Twp	Res-Imp	34	2,860,400	2	5.88	1.78	31.43	1.02	1.205	0.83	1.58	2 374 244
46 Kankakee Twp	Agri-Vac	302	4,763,100	-	0.33	1.05		1.00	0.342			13.909.567
47 Kankakee Twp	Agri-Imp	364	30,819,300	6	2.47	3.31	50.90	1.03	0.843	0.30	1.22	36.561.068
48 Kankakee Twp	C+I-Imp	131	51,075,590	5	3.82	9.34	100.68	1.71	0.677	0.53	2.66	75,452,025
49 Kankakee Twp	C+I+R Vac	543	6,621,400	_	0.18	1.09	•	1.00	1.612		,	4 108 636
	Res-Imp	1,213	132,309,700	94	7.75	6.93	25.71	1.01	1.042	0.98	. 41	127,006,633
	Agri-Vac	06	1,866,180									
	Agri-Imp	267	20,260,180	•	•	•	•			•	•	• 1.
	C+I-Imp	31	1,974,430	_	3.23	2.27	•	1.00	1.572		• .	1.255.666
	C+I+R Vac	970	3,102,900	٠	•	•	•	•	•	. ,	•	
55 Lincoln Twp	Res-Imp	961	59,664,220	22	5.72	5.70	43.30	1.15	1.164	0.87	1.32	51 273 633
	Agri-Vac	26	436,500			•						000,012,10
57 Michigan Twp	Agri-Imp	2	364,100	٠	•	•	•	•	•	•	•	•
58 Michigan Twp	C+I-Imp	851	252,043,240	69	8.11	8.57	57.17	1.41	0.688	0.58	62 0	366 415 336
59 Michigan Twp	C+I+R Vac	4,102	70,394,800	12	0.29	0.77	71.31	1.06	1.034	0.50	1.52	68 055 625
60 Michigan Twp	Res-Imp	10,921	1,122,023,890	886	8.11	7.98	54.83	1.35	1.002	0.98	1.03	1 119 872 542
	Agri-Vac	307	7,722,200									1.0(1.0)
62 New Durham Twp		197	16,072,100	2	2.54	3.48	13.74	0.99	1.122	0.59	1.19	14,330,445
63 New Durham Iwp	C+I-Imp	104	27,138,000	•	•	•	•	٠	•	•	•	
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				Sample	Sample Parcels Dot	Sample	Coefficient	Price		ਰ	_	Imputed Market
	- 1	ParciCnt	Asmt Total, New	Size	of Popln	Assessed Value Pct	of Dispersion	Kelated Differential	Median	interval for Median	interval for Median	Value per Median
64 New Durham Twp		553	7,772,600								median	Natio
65 New Durham Twp	Res-Imp	1,170	123,409,150	82	7.01	5.45	19.46	101	1 060	. 80 0	. 4	. 007 717 311
66 Noble Twp	Agri-Vac	215	6,592,200						200:-	0.50	21.1	110,417,09
67 Noble Twp	Agri-Imp	276	26,145,900	_	0.36	0.57	•	. 0	. 90 1		•	. 000
68 Noble Twp	C+I-Imp	31	2,912,960			5	•	0	00	•	•	24,570,063
69 Noble Twp	C+I+R Vac	127	1,093,100	_	0.79	1 04		. 6	. 626	•	•	1000
- 1	Res-Imp	488	41,288,700	4	9.02	7.50	43.65	1 13	0.320	900	. 00	2,078,667
71 Pleasant Twp	Agri-Vac	181	5,736,100				20.0	2	0.00	0.00	1.00	41,598,768
	Agri-Imp	168	17,590,000	. ∞	4.76	. 4 90	54 30	1 36	. 26.0			
73 Pleasant Twp	C+I-Imp	40	18,970,700	6	7.50	1.3	26.41		2710	0.33	67.7	7,019,071
74 Pleasant Twp	C+I+R Vac	216	2,534,500	2	0.93	2	44 14	2.00	0.4.0	74.	3.39	7,846,150
75 Pleasant Twp	Res-Imp	1,071	98,628,000	116	10.83	98.6	28.89	1.40	0.+00 400 t	0.23	0.38	0,287,830
76 Prairie Twp	Agri-Vac	164	6,301,400	-		8	20:07		0/0:	0.1	1.12	91,512,424
77 Prairie Twp	Agri-Imp	71	10,289,100	-	141	0.23	•	. 6	. 0.45	•	•	. 000
	C+I-Imp	_	363,800	*•				5	0.4	•	•	0,030,990
79 Prairie Twp	C+I+R Vac	18	36,900	•	•	•	•	•	• .	•	•	•
80 Prairie Twp	Res-Imp	56	3,278,400	· 	3.85	2 88	•	. 00	. 078.0	•	•	. 420
	Agri-Vac	262	8,146,400				•	2	0.00			3,730,639
82 Scipio Twp	Agri-Imp	166	21,759,200	9	3.61	4.31	35.84	. 4	. 0 0		, 10	. 000
	C+I-Imp	4	26,067,860	· -	2.50	88 6	5	5 5	0.917	0.63	7.0.7	23,722,089
84 Scipio Twp	C+I+R Vac	340	2,597,900				•	9	00.0	•	•	38,433,248
85 Scipio Twp	Res-Imp	1,341	167,559,900	125	9.32	8.48	17.81	102	1 014	. 0	1 07	165 240 044
	Agri-Vac	389	4,405,400					10:	2	0000	70.1	116,012,001
	Agri-Imp	463	40,017,600	21	4.54	5.84	96 26	. 167	. 603	77.	. 000	
88 Springfield Twp	C+I-Imp	71	18,282,700	က	4.23	5 72	31.20	90.1	0.000	0.00	0.93	04,713,917
89 Springfield Twp	C+I+R Vac	828	4,620,400	7	0.23	1.22	22.10	00	0.270	0.55	0.70	31,011,001
90 Springfield Twp	Res-Imp	1,300	107,133,050	83	6.38	6.78	55.10	1.31	0.907	0.00	0.07	0,430,020
91 Union Twp	Agri-Vac	107	3,982,900	-	0.93	1.18		1 00	0.315			12 644 174
92 Union Twp	Agri-Imp	215	15,442,600	က	1.40	2.11	185.67	1 30	0.272	. 0 59	. 4 90	10 050 823
93 Union Twp	C+I-Imp	31	3,231,200	4	12.90	12.03	46.52	1.87	2.081	0.00	9.50	19,939,023
	C+I+R Vac	280	1,597,800	•		•				1	2.1	t 16,200,1
95 Union Twp	Res-Imp	780	40,937,000	22	7.31	6.53	40.05	1.21	1.156	1 03	1 29	35 307 572
96 Washington Twp	Agri-Vac	91	2,633,700	1	1.10	3.56		1.00	0.460			5 724 564
97 Washington Twp	Agri-Imp	87	7,003,190	-	1.15	1.18		1.00	0.715	•	•	9 797 025
98 Washington Twp	C+I-Imp	95	24,425,130	9	6.52	4.38	33.15	1.18	1.249	0.43	1 77	19 549 654
99 Washington Twp	C+I+R Vac	162	4,600,900	•				•) • • •		
100 Washington Twp	Res-Imp	410	38,153,100	31	7.56	7.02	29.61	1.11	1.054	0.93	1.23	36,214,914
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LaPorte County Property Tax Reassessment Equalization Analysis Indiana Property Tax Equalization Project

Imputed Market Value per Median Ratio	
ower bound Upper bound of 95% of 95% confidence interval for interval for Median Median	1.27
Lower bound of 95% confidence interval for Median	0.51
Median	0.372 1.032 0.430 0.591 1.024
Price Related Differential Median	1.00 1.07 1.00 0.96 1.07
Sample Coefficient Assessed of Value Pct Dispersion [17.21 18.34 25.08
Sample Assessed Value Pct	0.31 1.99 1.39 5.23 4.51
Sample Parcels Pct of Popln	0.34 1.84 7.14 1.55 4.85
Sample Size	1 5 1 3 3 3,570
ParciCnt Asmt Total, New	5,824,300 33,116,100 9,507,520 1,046,600 52,538,000 5,278,485,250
ParciCnt	291 272 14 193 454 63,413
MjrCls3	Agn-vac Agri-Imp C+I-Imp C+I+R Vac Res-Imp
CntyXtwp	102 Wills Twp 103 Wills Twp 104 Wills Twp 105 Wills Twp Total

Indiana Property Tax Equalization Study Appendix B: Background Tool Kit

Introduction

The State of Indiana is completing a mass reassessment of all real property in accordance with the requirements of the Indiana Supreme Court set forth in the decision in <u>State Board of Tax Commissioners v. Town of St. John</u> and subsequent order of the Indiana Tax Court.

The Indiana Department of Local Government Finance (DLGF) laid out the reassessment rules and procedures in Indiana Administrative Code 50 IAC. The regulations require the reassessment to produce assessments that comply with the Supreme Court Decision and the Tax Court order; specifically, that they be "objectively verifiable." Market value is the objectively verifiable standard which the reassessment must meet.

In addition, Indiana statute (I.C. 6-1.1-34) requires a School Assessment Ratio Study and the DLGF regulations require a state-wide, county-by-county report on both the processes used for and the results of the reassessment. Finally, the State needs a dynamic, accurate, consistent database for effective, ongoing property tax administration.

Therefore, the DLGF and the State Budget Agency have asked the Indiana Fiscal Policy Institute (IFPI) to perform a Property Tax Equalization Study that will provide the State with a determination of the strengths, weaknesses, and accuracy of the reassessment process and its results. The key features of the study are:

- A county-by-county analysis of the property tax equalization performed by the counties,
- A school assessment sales ratio study,
- An analysis, by jurisdiction, of the tax burden shift between classes of property,
- An analysis, by jurisdiction, of tax bill changes and property class,
- A study of the assessment methodology and process, with recommendations for improvements in future years,

- An analysis, by jurisdiction, of the effects on tax bills of levy increases, and
- An analysis of the data requirements for future property tax reassessments.

This Toolkit provides background material for local government officials, members of the media, and taxpayers to assist in their understanding of the objectives of the study and the process the IFPI used to conduct it. It includes an explanation of the need for the study, discussion of property tax administration and analysis concepts, and definitions of terms.

Why is an independent ratio study needed?

First, the Indiana Constitution requires that property tax "assessment and taxation" be "uniform and equal." It is the State's constitutional responsibility to administer the property tax system such that local governments perform the ministerial duties of assessment and tax collection in accordance with state law. In <u>State Board of Tax Commissioners v. Town of St. John</u>, the Supreme Court mandated a market value based assessment standard.

Therefore, the State's responsibility is to ensure compliance, by the local assessors, of the DLGF's reassessment rule. Since the Supreme Court mandated that assessments be objectively verifiable, an independent study that measures the relationship between assessments and market value is required to determine compliance by the local assessors. The best method to make that determination is an independent ratio study.

Second, a ratio study essentially is an audit of the quality of an assessment. A cursory review of county equalization studies revealed several things that called into question their general reliability. The following problems were noted:

- There were variations in study methods, and some studies used non-standard statistics.ⁱ
- There seemingly are discrepancies in the numbers of properties in the various mandated strata.ⁱⁱ
- There were discrepancies in the numbers of sales considered usable in the studies.

- At least as furnished by the state, most studies were poorly documented.
- Most important, the reported statistics too often were incredibly good, which lowered confidence in the county studies.

Background, Definitions, and Explanation of Concepts

Taxation is integral to civil society, and public finance experts usually recommend property taxes to bring diversity to, and help balance, a state and local revenue system. When public revenues come from several types of taxes and other sources of revenue, it is easier to find a balance among competing policy objectives, weather economic difficulties, and compete effectively in the global economy. A tax on the current market value of real property is an important part of such a system, because a market value-based property tax has a comparatively stable and reliable base, which is attractive during troubled economic times (see the box on the next page for a discussion of market value in the Indiana property tax system).

Property value can be a measure of a taxpayer's wealth or ability to pay. A real property tax is an especially suitable source of revenue for local governments. The immovability of the tax base makes clear which government is entitled to the tax revenue. If the property is security for the tax, it cannot be evaded. In addition, many local government services are provided to properties or to their owners and occupants. The tax captures for local government some of the increases in the value of land that are partially created by public expenditures, such as streets and highways, water and sewer, public safety, etc. Further, a dedicated source of revenue promotes local autonomy. Finally, the visibility of property taxes focuses attention on the overall quality of governance and promotes accountability.

What is market value?

There are many legal and textbook definitions of market value. In valuation theory however, *market value* essentially is an *expected price*—the price for a property that the seller and an unrelated buyer would most likely agree to in an open market. The definition of market value also carries the assumption that both parties were reasonably well informed about how the property could be used in the future and about prices for similar properties.

Furthermore, it would be assumed that neither was under any unusual pressure to buy or sell.

How is market value for property tax purposes determined?

Valuation or appraisal is the activity of estimating what property values are. In essence, part of the job of an appraiser is to look at properties the way typical buyers and sellers would. Although many methods may be used to estimate market values, professional appraisers have agreed to standard procedures and methods (discussed below), which require them to work systematically, document their work, and communicate their opinions of value clearly. Assessment is the act of officially determining the value estimate to be used as the basis for taxation; the specialist appraiser who has the responsibility for making these determinations is an assessor.

Real estate markets reflect the ways people who want to buy or sell real estate think and act. Tracts of land may be used for such purposes as quiet enjoyment, agriculture, exploitation of mineral resources, and development either immediately or eventually. Developed land (land with buildings and other structures) may be used for housing or for carrying out economic activities. A person may want to own real estate to use it for such purposes directly or to rent it to others. One reason for owning real estate is to receive the rental income it can generate. Another reason to own real estate is the hope that it will appreciate in value. Of course, real estate may be held for more than one purpose. The important point is that the real estate market naturally is segmented, and an important valuation activity is deciding how to best estimate its market value.

Indiana's property tax assessment standard: True tax value

The meaning of "true tax value" seems subject to interpretation. A common interpretation is that it is "market value in use." For properties whose future use would be the same as the current use, market value and true tax value is the same thing. When the future use would be different from the current use, true tax value can be inferred from the market value of similar properties whose use is unlikely to change or that are not subject to the same economic pressures, whether positive or negative. Indiana courts have ruled that true tax values must be "objectively verifiable"—hence the need for the tax equalization study.

In appraisal practice, there are three basic "approaches" to estimating market values. These reflect market participants' behaviors and the resulting evidence of market values.

- The sales comparison approach: Gathers information on recent open-market sales prices of similar propertiesⁱⁱⁱ, analyzes why their prices differ, and uses that information to estimate the value of each appraisal property^{iv}. It provides the best way to appraise residences and vacant land plots.
- The *income approach*: Uses the estimated future income stream over the remaining economic life of a property and uses a rate-of-return on investments of comparable risk to "capitalize" the income stream into a present value as of the appraisal date. It provides an excellent way to appraise properties that commonly are rented.
- The cost approach: Combines three components: the replacement cost of improvements minus accrued depreciation plus land value, which are separately estimated. Replacement cost is what it would cost to replace the existing structures and other improvements with new construction. Accrued depreciation is the loss in value due to physical depreciation, functional obsolescence, and economic obsolescence. Land value is what vacant land with the same characteristics and allowable uses would sell for in the open market.

Appraisal standards recommend using as many of the approaches as is practical. Theoretically, all three approaches would yield the same estimate of value. However, market imperfections, data limitations, differences in appraisal skills, and other factors conspire to produce differing value estimates in practice. Consequently, appraisers must evaluate the strengths and weaknesses of the above approaches and chose the figure that is most appropriate in the circumstances. This process is known as "reconciliation".

Although the summary above has not provided the details, all three approaches to value require analysis of available sales of comparable properties. This requires assessors to collect information on sales of real estate in their jurisdictions (and desirably to consider comparable sales from other areas as well). Each sale should be evaluated (or screened) to determine whether it is usable in appraisal (that is, meets the criteria of an open-market, arm's-length sale) and whether it is usable in ratio studies (discussed below). To help with this process, Indiana law requires buyers and sellers to complete a sales disclosure form.

The *purpose* of an appraisal greatly affects how the appraisal should be conducted. Two factors especially affect appraisals for property tax purposes: (1) the need for efficiency in the appraisal process and (2) the need to treat taxpayers consistently.

Mass appraisal in Indiana

The 2002 Real Property Assessment Manual, which Indiana township and county assessors are required to use, lays out a framework for a mass appraisal system. System specifications reinforce it. The cost approach is the default valuation approach.

Efficiency is warranted because the costs of administering a tax should be kept to a minimum. Relative to most other purposes for commissioning an appraisal (such as determining the price of a property or whether the property provides sufficient collateral for a mortgage), the amounts at stake in a property tax appraisal (the taxes in question) are low. Consistency is warranted for the intended goal of equity and for quality assurance. So-called "mass appraisal" methods serve both goals. As defined by the International Association of Assessing Officers, mass appraisal is "the process of valuing a group of properties as of a given date, using standard methods, employing common data, and allowing for statistical testing." Modern mass appraisal relies considerably on computer support.

What does "equalization" mean and why is it needed?

"Equalization" is a loosely used term in property tax administration. Formally, equalization is used to describe processes by which an agency with authority over two or more assessment districts (like the Indiana Department of Local Government Finance) makes adjustments to total assessments in the districts'so that the assessments within the agency's jurisdiction all bear the same relationship to total market value.

Informally, property tax officials may use "equalization" as a synonym for reassessment, review of assessments, or deciding assessment appeals. Equalization, as defined above, also is known as *inter*-jurisdictional equalization. Sometimes equalization agencies have authority to adjust total assessments of classes of property within an assessment district; this is known as *intra*-jurisdictional equalization.

Equalization programs sometimes are classified as "direct" or "indirect," although the distinction may be blurred in certain instances. In direct equalization, by application of an equalization factor or reassessment order,

the equalization agency causes local assessments to be changed. In indirect equalization, neither local assessments nor local taxes are affected; the equalized value estimates merely figure in aid distribution formulas and the like.

States "equalize" property tax assessments for three main reasons:

- To ensure that local governments comply with the law that is, to ensure equitable treatment of taxpayers under the law.
- To ensure that taxpayers benefit equally from state-mandated exemptions.
- To improve the allocation of state aid.

In order to have a rational basis for equalization, measurement of the quality of property tax assessments must be performed. Ratio studies provide that rational measurement by analyzing property tax assessments.

What is a "ratio study"?

Here we consider only basic concepts; later we consider some of the issues involved. A "ratio study" is an investigation of how closely the *appraisals* that underlie property tax assessments approach *market values* and how consistent those appraisals are across all property. As will be illustrated through an example later, there are two principal concerns:

- 1. Level Do the assessments meet the State's standard? In other words: on average, how close are the assessments to market value?
- 2. Uniformity or Consistency How close are individual assessment ratios to assessment ratios across all property?

A ratio study is a form of applied statistical analysis. This means that conclusions are drawn about the overall *quality of assessments* on the basis of data about a sample of properties—those that happen to have sold on the open market. For those

Two views of statistics

"There are three kinds of lies: Lies, damned lies, and statistics."

Benjamin Disraeli (1804-1881)

"Statistics is a body of methods for making wise decisions in the face of uncertainty."

W. Allen Roberts and Harry V. Roberts, Statistics: A New Approach, 1956

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conclusions to be valid, certain conditions need to be met. This also means that uncertainty cannot be completely dispelled. Judgment always is needed in interpreting the results of a ratio study.

What are the steps in completing a ratio study?

The main steps in a ratio study are: (1) assemble the data, (2) determine the study groups ("strata"), (3) make statistical analyses, (4) evaluate results, and (5) report the results.

Data assembly - the most labor-intensive phase of a ratio study - requires:

- 1. Collecting raw sales data—in Indiana the primary source of sales data is the sales disclosure form that buyers must file. Other sources may be used.
 - Key data are computerized; quality checks are made.
 - Screening the sales to determine whether a particular sale should be used in the ratio study—recall that only open-market, arm's-length sales provide reliable evidence of market values. Family sales, foreclosure sales, and the like often do not. In addition, sales that would produce extremely high or low sales ratios are excluded. These are called "outliers."
 - Matching the sale price with an assessment. In doing this, it is important to determine whether the property that was sold essentially is the same as the property that was assessed. A sale can take place any day of the year, while assessments are as of a single date. If significant physical changes to a property took place between the two dates, the sale cannot be used to evaluate the quality of the assessor's appraisal.
 - Making necessary adjustments to reported sales prices. Sometimes adjustments to actual sales prices are warranted to make the evaluation of assessments fairer. For example: If a sale included significant personal property that was not considered in the real property assessment, the estimated value of the personal property inflates the price above market value. Such distortions should be removed. After these steps have been completed, the sales file is ready for analysis.

- 2. Stratification. Recalling that the real estate market is naturally segmented and that different methods may be used to appraise different types of property, a better picture of assessment performance can be obtained if different subsets of property are studied separately. This is called "stratification." Common subsets ("strata") are the main types of property—residential, commercial, industrial, agricultural, and vacant land. In equalization, different taxing districts may be studied separately.
- 3. *Data analysis*. After data assembly and stratification, analysis can begin. The next section discusses and illustrates the main statistical computations using a fictitious data set.
- 4. Evaluation of results. When a sample of sales is small, when it does not represent the total makeup of the total assessment roll well, and when the variation in sales ratios is great, ratio study statistics may not reliably portray the quality of appraisals. The same is true if appraisals of parcels in the ratio study sample are adjusted so that they approximate sales prices (so-called "sales chasing"), with the result being ratio study statistics that imply quality appraisals. Another method of misrepresenting the quality of appraisals is to select for inclusion in the sample only sales with "good" ratios ("cherry picking"). Analysts should consider such possibilities before drawing conclusions based on ratio study statistics about the quality of appraisals.
- 5. Reporting. The final step in a ratio study is to report the results. What is reported will depend on the purpose of the study and the audience. More detail is required when the audience includes non-specialists. It often is helpful to compare observed performance with standards of performance, such as those promulgated by the International Association of Assessing Officers.

How are ratio-study statistics calculated and what do they mean?

When actual sales are used as evidence of market values, the investigation is known as a "sales ratio study." A sales ratio (R) is formed by dividing the appraised value (A) by the sales price (S). For example, if a property was appraised for \$148,000 and it was sold for \$154,000, the sales ratio would be:

$$R = A / S = 148,000 / 154,000 = 0.961.$$

That is, the appraisal is 96 percent of the sale price. In a ratio study, sales ratios would be calculated for all the sales that were deemed usable and patterns in the ratios would be examined.

Table 1: Data used to illustrate calculation of basic ratio study statistics

Sample sales data to	ID				
illustrate the calculation	No.	Assessment	Sale Price	Ratio	
of ratio study statistics	(1)	(2)	(3)	(4)	
The adjoining nine sales	61	99,200	772,000	0.128	
will be used to show how	3	28,000	59,250	0.473	
ratio study statistics are	16	54,110	99,000	0.547	
calculated. They have	20	36,320	63,300	0.574	
been randomly selected	27	50,560	70,500	0.717	
from a data set of 75	29	61,360	78,000	0.787	
sales that has been	33	58,080	69,000	0.842	
concocted to illustrate	68	182,000	153,000	1.190	
both calculations and	57	160,000	129,600	1.235	
points.	Total	729,630	1,493,650	6.493	

The statistics calculated in ratio studies mainly deal with the *level* of value (assessment) and the *uniformity* of values as previously noted. Another area of statistical inquiry is whether the primary statistics described below may be considered *reliable*. Level of value is measured by a *measure of central tendency*, such as the *median*, the common *arithmetic mean*, and the *weighted mean*. There are several aspects to uniformity. If the question is whether two or more groups of property are valued uniformly, measures of central tendency are compared. If the question is whether all the properties *in* a group are valued uniformly, a *measure of variability* is calculated. The *coefficient of dispersion* is the chief measure used. Sometimes, the concern is whether high-value properties and low-value properties are valued uniformly. The *price-related differential* is used here.

• *Median*—the median ratio is the *middle* sales ratio when the ratios are arrayed in order of magnitude. When the total number of sales is even, the median is the arithmetic mean of the two middle-most ratios. In table 1, the sales ratios in column 4 have already been arrayed from lowest (0.128) to highest (1.235). The middle ratio (the median) is that of the fifth sale (ID no. 27), which is 0.717. If the sale with ID

- no. 57 were not in the sample, the median would be the average of the ratios of sales 20 and 27, which would be 0.646 ([0.574+0.717]/2). The value of the median is unaffected by the values of the ends of the array. For this reason, the median generally is the preferred measure of central tendency when evaluating the quality of a reassessment.
- Arithmetic mean—the arithmetic mean is the sum of the individual ratios divided by the number of ratios. If the nine ratios in table 1 were added, they would total 6.493, the average of which would be 0.721. Although not evident from this small sample of nine sales, the value of the mean is strongly affected by the values of the extreme ratios. Hence, it is not relied upon in sales ratio studies.
- Weighted mean—the weighted mean ratio is the sum of the appraisals (assessments) divided by the sum of the sales prices. In table 1, the sum of appraised values (column 2) is 729,630, and the sum of the sales prices (column 3) is 1,493,650. Dividing 729,630 by 1,493,650 results in a ratio of 0.488. As inspection of table 1 would reveal, this ratio is heavily influenced by sale 61, which sold for \$772,000. This dollar-weighting feature makes the weighted mean the preferred measure of central tendency when the objective is to estimate to total market value of a district (as in indirect equalization).
- Coefficient of dispersion—the coefficient of dispersion (COD) measures the average percentage deviation of individual ratios from the median ratio. The lower the COD, the more uniform the appraisals. Table 2 (below), which is derived from table 1, illustrates the calculations.
 - 1. subtracting the median from each ratio (result in column 3),
 - 2. taking the absolute value (negative signs are ignored) of the differences (result in column 4),
 - 3. summing these values (result = 2.332),
 - 4. dividing by the number of ratios to obtain the "average absolute deviation" (2.332 / 9 = 0.259),

- 5. dividing by the median (0.259 / 0.717 = 0.361,and
- 6. multiplying by 100 to express the results in percentage terms (result = 36.1%).

Table 2: Calculation of the coefficient of dispersion (COD)

		Ratio-	Abso	dute
ID No.	Ratio	Median	Val	
(1)	(2)	(3)	(4	
61	0.128	-0.589	0.5	
3	0.473	-0.245	0.2	
16	0.547	-0.171	0.1	· -
20	0.574	-0.143	0.1	43
27	0.717	0.000	0.0	00
29	0.787	0.070	0.0	70
33	0.842	0.125	0.12	25
68	1.190	0.472	0.4	-
57	1.235	0.517	.05	
		Sum =	2.33	32
Average Absolute	Deviation:	2.332 / 9	=	0.259
Coefficient of Dis	persion:	0.259 / 0.717	=	0.361
COD expressed as	percentage:	0.361 * 100	=	36.1%

• Price-related differential—the price-related differential (PRD) is the mean ratio divided by the weighted mean ratio. The PRD of the nine ratios in table 1 is 1.477 (0.721/0.488). PRDs close to 1.0 signify uniform appraisals. If the PRD is much above 1.0 (as is the case here), high-value properties tend to be valued at a lower percentage of value than low-value properties. This is known as "assessment regressivity." PRDs much below 1.0 signify "progressivity."

Endnotes

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Computational errors also were noted.

Some studies provided no information on the numbers of properties in each stratum making it impossible to determine whether omitted strata should have been studied.

iii Referred to as "comparables."

iv also known as the "subject property."

Although it is the least direct approach, the cost approach often is the default valuation approach because it was the first mass appraisal approach to be developed and because data on replacement costs are inexpensively available from specialist publishers.

Adam Smith's fourth canon of taxation states "Every tax ought to be so contrived as both to take out and keep out of the pockets of the people as little as possible, over and above what it brings into the public treasury of the state" (Wealth of Nations, 1776).